

SUMMARY OF PUBLIC ORDER PLAN: PHASE ONE

~~(S)~~ **Overview:** This paper summarizes a proposed plan to maintain public order during combat operations in Iraq. Subsequent efforts will address requirements for the transition to post-hostilities and longer-term reform of the Iraqi Law Enforcement system.

- ~~(S)~~ The plan is a 3 tiered concept that relies heavily on the utilization of non-combat capabilities to maintain minimum disorder as combat operations occur.
 - This is a condition-based approach that gradually steps up the use of force.
 - The intent is to maintain disorder at the Tier 1 level to minimize the impact on combat operations and facilitate the transition to post-hostilities activities.
- ~~(S)~~ Implementation of this plan will require further evaluation of 3 "Red-letter" issues:
 - ~~(S)~~ Can we leverage the National Civil Police as a means to maintain order?
 - ~~(S)~~ Can we develop a Quick Reaction Force capability to minimize the potential escalation of disorder?
 - ~~(S)~~ Will our Information Operations and Public Affairs campaigns adequately address public order issues?

~~(S)~~ **Tier 1: Contain public disorder at minimum levels. Actions include:**

- ~~(S)~~ Immediately seize or destroy (preferably seize) means of mass communication.
- ~~(S)~~ Execute an aggressive information campaign prior to and coincident with combat operations to communicate intent to liberate Iraqis from oppression.
 - ~~(S)~~ Tailor the information campaign for key individuals (tribal leaders, national police leadership), groups and the general public.
 - ~~(S)~~ Emphasize that Iraqi laws necessary for good public order remain in effect until changed by duly reconstituted Iraqi authorities.
- ~~(S)~~ Aggressive Civil Affairs operations immediately establish person-to-person links between US/Coalition operations and local authorities and civil police.
 - Communicate immediately to key individuals that they are known and accountable.
- ~~(S)~~ Use show of force operations to visibly demonstrate US power.
- ~~(S)~~ Empower Iraqi National Civil Police as the primary means of maintaining order.
- ~~(S)~~ Dedicate all-source intelligence assets to subject of plots and disturbances.

- (~~S~~) Apply temporary control measures such as travel restrictions and curfews.
- (~~S~~) If possible, assign coalition forces to guard sensitive cultural and religious sites.
- (~~S~~) Tier 2: Disorder that exceeds national police capability. Actions include:
- (~~S~~) Generate a highly mobile Quick Reaction Force (QRF) to respond to and assist civil police with management of civil disturbances. The QRF should contain Civil Affairs, Linguist, PSYOP, Military Police and Non-lethal Weapons capabilities.
- (~~S~~) Prepare for quick reaction information campaign to defuse issues capable of generating disturbances (enemy disinformation, food riots, etc.).
 - (~~S~~) Stress individual accountability but again, be ready to target key individuals, groups and the general public.
- (~~S~~) Increase show of force operations consistent with availability of forces.

~~(S)~~ Tier 3: Mass disturbances exceeding capabilities of QRF. Actions include:

- (~~U~~) Disorder of this magnitude could become "Win the War" but "Lose the Peace" events. These events could range from unruly crowds to mass consequence events that are either spontaneous or orchestrated by enemies.
- (~~U~~) Prepare to draw upon larger force elements from the Theater Reserve, Rear Area Forces, units finished with assigned combat tasks or those of regional partners.
- (~~S~~) Special Operation Forces should be prepared to capture key *agent provocateurs*.
- (~~S~~) A pool of resources should be prepared for distribution to key leaders to encourage cooperation in quelling mass disturbances.

~~(S)~~ Recommendations:

- (~~S~~) Indicate to the Vice-Chairman in a CAPCOM that you intend to raise these issues in the scheduled Rear Areas Security briefs to the PC/DC's.
- (~~S~~) Request a briefing prior to the PC/DCs from the Joint Staff on plans to maintain law and order during and immediately following combat operations.
- (~~S~~) Forward the proposed plan to CENTCOM and the Officer for Post-war Planning for consideration and implementation.
- (~~S~~) Continue the planning effort to assist the Office for Post-war Planning in developing the Transition and Long-term plans.

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