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Iraqi Interim Authority (IIA)
Implementation Plan

IIA Overview

- The Iraqi Interim Authority (IIA) would serve as the instrument of Iraqi national leadership in the period before the ratification of a new Iraqi Constitution and the free election of a new Iraqi government.
- The IIA might have a number of major components:
 - Leadership Council (12-25 members): This might include an interim chief executive, who might be required to agree not to run for office for a period of years. The Council would take the lead in liaising with ORHA, foreign governments, and international institutions. It would assume responsibility for administering Iraqi government functions (including running ministries) as determined by ORHA. It could also set up subordinate commissions, perhaps including:
 - Economic Reform Commission: Responsible for advising on issues of trade, national finance, privatization, monetary/fiscal policy, and embracing free-market practices.
 - External Affairs Commission: Responsible for representing Iraqi views to the world, and advocating for the normalization of Iraq's status in the international system.
 - Constitutional Commission (150-225 members): Responsible for drafting new Iraqi Constitution and Bill of Rights, in addition to devising process for constitutional ratification. Independent of Leadership Council.
 - Legal Reform Commission (9-15 members): Responsible for advising the Coalition on eliminating Ba'athist elements were eliminated from the legal code. It might also consider issues of transitional justice. Independent of Leadership Council.
- All members of the IIA would be required to live in Iraq.
- The specific relationship between the IIA and the Coalition will be established in an agreement to be signed as soon as the IIA Leadership Council is selected.

IIA Road Map

- Central Iraq meeting (April 28) agreed that a subsequent nationwide conference should be held within four weeks to select the IIA.
- IIA Conference could include total of 300-350 Iraqis.
 - 150-225 internal Iraqis, distributed proportionally by province. Selected by the Coalition or elected by local town hall meetings.
 - 65-person Iraqi Opposition Committee from London.
 - 50-100 additional Iraqis chosen by Coalition. Selected by the interagency, in conjunction with the British.
- IIA Conference, guided by Coalition consultation, could select an Organizing Committee (10-15 members), which would choose IIA Leadership Council.
- IIA Conference/Organizing Committee could either select members of Constitutional Commission and Legal Reform Commission, or agree upon a process for doing so.

Action Items

- Determine a mechanism by which each governorate would be represented at IIA Conference.
 - If they are to be chosen by local meetings, immediately establish talks with local Iraqis from Nasiriyah/Central Iraq meetings and the Opposition Leadership Committee to organize.
 - If they are to be selected by Coalition, prepare list of candidates and devise process by which list can gain popular legitimacy.
- Plan the IIA Conference.
- Draft an agreement to govern relations between the IIA and the Coalition. Informally discuss with prominent Iraqis likely to play leading roles in IIA.
- Determine whether Iraqi Interim "Authority" should be modified to be an Iraqi Interim "Government," as voted on in the April 28 Central Iraq meeting.

Key Outstanding Questions

- What decision-making powers should the IIA have?
 - What veto powers should the Coalition have?
- Should the IIA have a legislative assembly?
 - Should there be any legislative function at all in the IIA?
- What should be the relationship between the various components of the IIA?
 - Should there be independence for the Constitutional and Legal Reform Commissions?
 - Should Economic Reform and/or External Affairs Commissions be independent of Leadership Council, or subordinate to it?
- Who chooses the IIA Leadership Council?
- Who chooses the IIA Legislative Assembly, if there is one?
- Who chooses members of the additional IIA commissions?
- How, if at all, should existing Iraqi Opposition structures/organizations be utilized in selecting the IIA?
- How should the Coalition ensure that religious/ethnic minorities and women are represented in the IIA?
- Should the Coalition have veto power over individuals selected by Iraqis to join the IIA?
- What regional and/or national political meetings, organized by Iraqis and/or the Coalition, should take place before any final conference to choose the IIA?