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Memorandum for: DUSD (SP/NESA) William J. Luti

From: Chris Straub

Subj: Coalition Provisional Administrator's (CPA's) Plans for Iraqi

Governance

- At his 1 Jun meeting with the Iraqi Leadership Council, CPA Administrator Bremer outlined the U.S. vision for the interim institutions that will bring Iraq to eventual self-government: the Political Council and the Constitutional Convention.
- The Political Council would be the public face of the Interim Authority (IA) and would have two functions:
 - Assist in restoring Iraqi ministries by nominating a Chief Advisor to each ministry. When the CPA is ready to release control of a ministry to the IA, the IA would nominate an interim minister.
 - The Chief Advisor would compete with IRDC Iraqi advisors and would be subordinate to the CPA's Senior Advisor in each ministry
 - Develop strategies to address major issues.
 - This could be a legislative function if the Administrator, CPA, concurred in the Political Council's recommendations.
- The Leadership Council members present at the meeting reportedly see the Political Council as a weak body and "the servant of the coalition".
- The Constitutional Convention, to be selected through either a consultative process or provincial elections, would revolve around a 12-15 member drafting committee.
- Issues surrounding the Constitutional Convention include:
 - The size of the Convention.

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- The timeline for completing the constitution, ratifying it in a referendum, and conducting the first election.
 - CPA staff estimates this series of tasks will take two years.
- The delegate selection method
- The roles of parties, former exiles, and technical experts
 - Should the group of 65 former oppositionists be included en bloc?
 - Should the constitution be written by technical experts or by the politicians who will have to live by it?
- The degree of UN participation in delegate selection.
- The CPA Administrator plans another meeting Friday 6 June followed by an active outreach to find candidates for the Political Council and the Constitutional Convention.
- He will probably find his immediate task will be negotiation with the Leadership Council, which wants a more powerful Political Council. Parts of the Leadership Council may refuse participation in the Political Council, or participate at a low level, unless the Political Council is empowered.

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